2021 Contraceptive Security Indicators Survey
The USAID Global Health Supply Chain Program—Procurement and Supply Management (GHSC-PSM) project is funded under USAID Contract No. AID-OAA-I-15-0004. GHSC-PSM connects technical solutions and proven commercial processes to promote efficient and cost-effective health supply chains worldwide. Our goal is to ensure uninterrupted supplies of health commodities to save lives and create a healthier future for all. The project purchases and delivers health commodities, offers comprehensive technical assistance to strengthen national supply chain systems, and provides global supply chain leadership.


DISCLAIMER:

The views expressed in this publication do not necessarily reflect the views of the U.S. Agency for International Development or the U.S. government.
<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
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<td>CHW</td>
<td>community health worker</td>
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<td>COC</td>
<td>combined oral contraceptive</td>
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<td>CS</td>
<td>contraceptive security</td>
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<td>CYP</td>
<td>couple years of protection</td>
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<td>DRCDRC</td>
<td>Democratic Republic of the Congo</td>
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<td>EC</td>
<td>emergency contraceptive pills</td>
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<td>FAM</td>
<td>fertility awareness-based methods</td>
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<td>FP</td>
<td>family planning</td>
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<td>FY</td>
<td>fiscal year</td>
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<td>Global Health Supply Chain Program-Procurement and Supply Management</td>
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<td>ISO</td>
<td>International Organization of Standards</td>
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<td>IUD</td>
<td>intrauterine device</td>
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<td>LAC</td>
<td>Latin America and the Caribbean</td>
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<td>LMIS</td>
<td>logistics management information system</td>
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<td>MoH</td>
<td>Ministry of Health</td>
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<td>NEML</td>
<td>National Essential Medicines List</td>
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<td>NGO</td>
<td>non-governmental organization</td>
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<td>NMRA</td>
<td>national medicines regulatory authority</td>
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<td>NQCL</td>
<td>national quality control laboratory</td>
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<td>POP</td>
<td>progestin-only pill</td>
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<td>public-private partnership</td>
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<td>private-sector engagement</td>
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<td>RH</td>
<td>reproductive health</td>
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<td>SDP</td>
<td>service delivery point</td>
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<td>SPARHCS</td>
<td>Strategic Pathway to Reproductive Health Commodity Security</td>
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<td>SRA</td>
<td>stringent regulatory authority</td>
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<td>SPARHCS</td>
<td>Strategic Pathway to Reproductive Health Commodity Security</td>
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<td>SSSF</td>
<td>substandard and falsified</td>
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<td>USAID</td>
<td>United States Agency for International Development</td>
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<td>WHO-PQ</td>
<td>World Health Organization-prequalified</td>
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Acknowledgements

We would like to thank the many contributors to this report who participated in the complex survey design, data gathering, validation, and analysis processes over many months.

The Ministries of Health and USAID missions in the following countries made invaluable contributions to better understanding contraceptive security by collecting, validating, and sharing data and crucial contextual information to enable interpretation of the findings: Angola, Bangladesh, Benin, Botswana, Burkina Faso, Burundi, Cameroon, Cape Verde, Democratic Republic of the Congo, El Salvador, Ethiopia, Ghana, Guatemala, Guinea, Haiti, Honduras, Kenya, Kyrgyz Republic, Lao PDR, Liberia, Madagascar, Malawi, Mali, Mauritius, Mozambique, Nepal, Niger, Nigeria, Pakistan, Peru, Philippines, Rwanda, Senegal, Sierra Leone, Sri Lanka, South Sudan, Tanzania, Togo, Uganda, Yemen, Zambia, and Zimbabwe.

We would like to acknowledge Denise L. Harrison, Tiffany Marshall, Wezi Munthali, Jane Mwangi, Kevin Pilz, Sharmila Raj, Padmini Srinivasan, and John Vivalo of the Commodity Security and Logistics Division of USAID’s Bureau for Global Health, Office of Population and Reproductive Health, for their contributions throughout the process, from survey design to implementation, analysis, and reporting.

We would also like to thank the many partner organizations that facilitated and participated in data collection in many country offices. In particular, FP2030 and UNFPA were instrumental in facilitating connections to points of contact in countries that might otherwise have been difficult to reach.
Executive Summary

Contraceptive Security exists when every person can choose, obtain, and use quality contraceptives whenever he or she needs them for family planning/reproductive health (FP/RH). Governments are recognizing the importance and value of contraceptive security (CS) and are regularly monitoring its progress.

This 2021 Contraceptive Security Indicators Report updates the 2019 report, building on the CS Indicators first developed in 2009 and presented in the USAID | DELIVER PROJECT paper, Measuring Contraceptive Security in 36 Countries. Starting in 2010, CS Indicators have been collected, measured, and reported annually, and then biennially starting in 2017. The USAID Global Health Supply Chain Program—Procurement and Supply Management (GHSC-PSM) project, a follow-on to USAID | DELIVER and USAID’s Supply Chain Management System project, has now assumed the role of collecting data and disseminating this survey—now in its ninth round—to benefit the global health community.

This report presents data from 45 countries, including updated indicators in the Leadership and Coordination, Policy, and Supply Chain sections, as well as a new section on the impact of the COVID-19 pandemic on contraceptive security. Changes to previous questions and the addition of new questions increase the methodological rigor and relevance of the survey. A data collection and usage manual helps guide responses. To help data users better interpret results within a larger country context, newly collected data for select measures from the former Contraceptive Security Index can be found in Annex C of this document.

The survey enables program managers, advocates and decision makers in countries as well as in the global health community to monitor progress toward contraceptive security, inform program planning, and advocate for improved policies and resources.

The report presents findings on leadership and coordination, finance and procurement, policy, supply chain, quality, the private sector, and the impact of the COVID-19 pandemic on contraceptive security. Key findings include:

Leadership and Coordination
— 96 percent of surveyed countries have a national CS committee. 44 percent of those committees meet one to three times a year; 46 percent meet four or more times per year.

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1 USAID | DELIVER PROJECT, Task Order I, 2010.
2 A limited number of countries were removed from the dataset pending data sharing approval. Data for those countries has been anonymized and contributes to aggregate “all country” results, therefore, numerators and denominators reflect the anonymously included data from those countries.
— 93 percent of CS committees have formal, written terms of reference.

— 76 percent of CS committees developed policies, procedures, recommendations, and/or action plans, and 100 percent of those reported adhering to policies and procedures or implementing action plans.

— The commercial/private sector participates in one-third of CS committees (14 out of 43).

**Finance and Procurement**

— 73 percent of respondent countries (32 out of 44) have a government budget line item specifically for contraceptives, 75 percent of countries allocated government funds for contraceptive procurement in the most recently completed fiscal year; and 70 percent spent government funds on contraceptives in the most recently completed fiscal year.

— An average of 47 percent of financing comes from government sources and 53 percent from in-kind donations.

— Expenditures on contraceptives in more than half the countries reporting (51 percent, or 21 countries) exceeded or met the country’s forecasted demand. The remaining 49 percent had a funding gap between funding spent and estimated contraceptive need.

**Commodities**

— Countries offer on average 8 of the 13 assessed contraceptive methods; 10 in public-sector facilities, nine through the commercial/private sector, eight in non-governmental facilities, and six through social marketing.

— 89 percent of countries offer at least eight of the 13 assessed contraceptive methods in the public sector; and 91 percent offer the five most common methods per survey findings (male condoms, combined oral contraceptives, injectables, intrauterine devices (IUDs), and contraceptive implants).

— The commercial/private sector offers the five most common contraceptives (male condoms, combined oral contraceptives, injectables, intrauterine devices, and contraceptive implants) in 73 percent of reporting countries.

**Policies**

— 96 percent of reporting countries have either a CS or reproductive health commodity security strategy or a strategy that explicitly mentions increasing contraceptive access.

— In 51 percent of countries (23 of 45 reporting), FP commodities are subject to duties.

— 18 percent of countries (seven out of 40) have policies that hinder the ability of the private sector to provide contraceptives.

— 20 percent of countries have policies that restrict access to contraceptives for those between ages 15 and 19 who are unmarried, and 16 percent of countries have restrictive policies for those in the same age group who are married.

— 80 percent of countries have operational or cultural practices that increase access to FP for rural populations, minority populations (67 percent), and disadvantaged sub-regions (67 percent).

— 80 percent of countries have either made (42 percent) or plan to make (38 percent) an FP2030 commitment. Of those, 80 percent (33 out of 41) have committed or plan to commit to improving domestic financing for contraceptives.

**Supply Chain**

— 93 percent of countries (42 of 45) have a logistics management information system (LMIS) that includes contraceptives. Among those, 93 percent (39 out of 42) capture contraceptive stock data at the service delivery point (SDP) level.

— Of the 35 countries providing information on central level stockouts, 12 (34 percent) reported zero stockouts at the central level of any of the following most common FP/RH products: combined oral contraceptives, injectable contraceptives, contraceptive implants, copper-bearing intrauterine devices, and male condoms. Also, seven countries (20 percent) had no central level stockouts of any FP/RH product.

1 The assessed methods are combined oral contraceptive pills, progestin-only pills, injectables, contraceptive implants, intrauterine devices (IUDs), male condoms, female condoms, emergency contraceptive pills, long-acting permanent methods for males (vasectomy), long-acting permanent methods for females (tubal ligation), contraceptive patches, vaginal contraceptives rings, and fertility awareness-based methods (FAM).

2 When responding to the question about the availability of contraceptive methods in the commercial/private, public, NGO, or social marketing sector, there is potential in some contexts for some contraceptives (especially injectables) to be perceived as commercial/private-sector offerings, when they are in fact directly or indirectly subsidized by a social marketing program. Socially marketed products benefit from subsidies and/or tax exemptions or product registration waivers, but they may be sold and distributed under the commercial brand names that are used in the private sector.

3 Stockout rates are reported at the country/method level only and not aggregated across countries, as interpreting the data becomes difficult at higher levels of aggregation.

4 Guatemala and the Kyrgyz Republic each reported only one product, norethisterone enanthate and levonorgestrel/ethinyl estradiol 150/30 mcg, respectively, at the central level, and therefore were not counted in the denominator for the number of countries having reported on stockout rates at the central level. They were included only in the central stockout rate reporting for injectables and combined oral contraceptives, respectively.
— Of the 327 countries providing information on service delivery point level stockouts, one country, Cape Verde, (3 percent) reported a 0 percent stockout rate for either the most common FP/RH methods or other FP/RH methods.

— Average annual stockout rates at the central level for the most common FP/RH methods\(^8\) ranged as follows among countries reporting:

<table>
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<tr>
<th>FP/RH Method</th>
<th>Percentage of Countries Reporting</th>
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<tr>
<td>Combined oral contraceptives</td>
<td>76 percent (26 of 34 countries) had no stockouts; 8 countries had stockout rates ranging from 8 percent (Ghana) to 100 percent (Sri Lanka and the Democratic Republic of the Congo [DRC]) at the central level.</td>
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<td>Injectable contraceptives</td>
<td>50 percent (18 countries) had no stockouts; 18 countries had stockout rates ranging from 8 percent (Ethiopia and Mali) to 100 percent (Angola, Guatemala, Sri Lanka).</td>
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<td>Implants</td>
<td>44 percent (15 countries) had no stockouts; 18 countries had stockout rates ranging from 8 percent (Madagascar) to 100 percent (Sri Lanka).</td>
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<td>Intrauterine devices (IUDs)</td>
<td>71 percent (24 countries) had no stockouts; the other 10 countries had stockout rates ranging from 14 percent (DRC) to 100 percent (Sri Lanka).</td>
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<tr>
<td>Male condoms</td>
<td>79 percent (27 countries) had no stockouts; 6 countries had stockout rates ranging from 8 percent (Honduras) to 100 percent (Sri Lanka).</td>
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</table>

Quality

— 98 percent (44 of 45 countries) require registration of locally manufactured or imported contraceptives by the in-country national medicines regulatory authority (NMRA).

— The average lead time for registration of contraceptives is less than six months for 49 percent of countries (19 of 39).

— 42 percent of countries reported that at least some contraceptives were tested at the national quality control laboratory (NQCL).

— 15 percent (five of 34) of NQCLs are currently International Organization of Standards (ISO) 17025 certified/accredited and WHO-prequalified (WHO-PQ). 56 percent (19 of 34) of NQCLs are neither ISO 17025 certified nor WHO-prequalified.

— In 32 percent of countries (11 of 34), the national medicines regulatory authority (NMRA) conducts field surveillance monitoring to identify substandard and falsified (SF) contraceptives. In half of these countries (five of 10 reporting), extensive enforcement actions are taken.

Private Sector

— 89 percent (32 of 36 countries) have more than three wholesalers registered in the country to distribute FP commodities.

— 41 percent (15 of 37) have established or brokered public-private partnerships (PPPs) in the past two years.\(^2\)

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\(^2\) Guatemala and Uganda each reported on only one product, norethisterone enanthate, and depot medroxyprogesterone acetate 150 mg intramuscular, respectively, at the SDP level, and therefore were not counted in the denominator for the number of countries having reported on stockout rates at the SDP level. They were included only in the SDP stockout rate reporting for injectable and combined oral contraceptives, respectively.

\(^8\) An FP/RH method can consist of multiple FP/RH products; for example, the implant method includes one-rod and two-rod implants. For this report, the term “method” refers to the group of one or more common product formulations. The term “product” will be used to refer only to a single formulation.
years to expand private-sector FP products or services.

— By FP product, the percentage of countries where there were no WHO-PQ or stringent regulatory authority-approved products registered for distribution ranged from 7 percent (combined oral contraceptives and contraceptive implants) to 36 percent (female condoms).

— 53 percent (20 of 38 countries) have a private-sector engagement (PSE) plan in place with an FP/RH component. 85 percent of those countries with a PSE (17 countries reporting) have taken some action to implement the plan.

**Impact of COVID-19 Pandemic**

— Half of the countries surveyed (21 out of 42) reported no impact of the COVID-19 pandemic on frequency of CS committee meetings in 2020. 40 percent (17 out of 42) reported reduced frequency of CS committee meetings in 2020, while 10 percent (four out of 42) reported the pandemic prevented the ability to meet.

— 63 percent of countries (26 out of 41) reported no impact of the COVID-19 pandemic on the approved budget line for contraceptives. All or most of the contraceptive budget was shifted to COVID-19 response in 12 percent (five out of 41) countries. These included Angola, DRC, Kyrgyz Republic, Madagascar, and Yemen.

— 59 percent (24 out of 41) reported no impact of the COVID-19 pandemic on the amount of government spending for contraceptives.

— 81 percent (35 out of 43) of countries reported having an emergency preparedness plan in place for pandemics that includes impact on FP. Out of 38 countries, 30 (79 percent) have an emergency preparedness plan in place for other types of emergencies that includes impact on FP.

— 18 countries did not report any evidence that COVID-19 disrupted the availability of FP/RH commodities.

— Nine countries established mobile clinics and/or community health worker (CHW) home visitations for the provision of FP services, while seven countries initiated telehealth capacities.
Introduction

The globally recognized concept of contraceptive security is the condition in which everyone can choose, obtain, and use a wide range of high-quality and affordable contraceptive methods when they need them for family planning/reproductive health (FP/RH).

Multiple factors across several sectors contribute to the availability and accessibility of contraceptives within countries, including political commitment, financial capital, partner coordination, capacity, client demand and use, and commodity availability. As demand for family planning continues to grow (from 900 million women in 2000 to nearly 1.1 billion in 20209), and other health challenges such as COVID-19 compete for scarce resources, the ability of governments and other stakeholders to direct resources and legislation in support of supply chains and family planning service delivery increases in importance.

The CS Indicators assist national family planning programs and other stakeholders to obtain data and monitor progress in support of such initiatives as: Family Planning 2030 (FP2030); the United Nations Sustainable Development Goals; and country-specific family planning goals.

Background

The CS Indicators and CS Index were developed under the USAID DELIVER PROJECT to improve access to contraceptives by helping countries, global aid managers, and decision makers measure and track country progress in several different indicators.

The CS Indicators build on the Strategic Pathway for Reproductive Health Commodity Security (SPARHCS10) framework as an approach to assess, identify, and prioritize reproductive health (RH) issues around the “7 Cs”: context, commitment, coordination, capital, capacity, commodities, and client demand and use. The CS Indicators were designed to complement the CS Index (collected every three years between 2003 and 2015, and biennially starting in 2017) now compiled as Contextual Measures.

The former CS Index, now presented as individual secondary metrics (called Contextual Measures), provides insight into a mix of higher-level indicators to help countries identify strengths and weaknesses across four components—financing, health and social environment, access, and utilization. It has guided stakeholders in determining which countries are most in need, where to focus resources, and what type of assistance is needed. Data for the Contextual Measures are obtained

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10 Hare, L., et al., 2004.
The knowledge gleaned from the CS Indicators and similar research is intended to improve the effectiveness of public reproductive health programs and private-sector health initiatives, to ensure that these programs’ end users, including populations around the world, can access a wide variety of affordable, high-quality contraceptives, whenever they choose.
Methodology

The 2021 CS Indicators methodology has been updated since the last round in 2019. Those changes are described in the following pages. As in previous rounds, the survey incorporates a combination of quantitative and qualitative elements, collected through key informant interviews and document review within each focus country.

GHSC-PSM personnel led data collection and initial validation in countries where the project has a presence. In non-presence countries, these activities were led by USAID, Ministry of Health (MoH) officials, or representatives of another donor or implementing partner (e.g., UNFPA).

Country Selection
The following 53 countries were selected to receive the CS Indicators Survey based on several criteria. The highest priority was given to USAID Family Planning Priority Countries, USAID Family Planning transitioned countries, and Ouagadougou Partnership countries. Countries that had made an FP2020 commitment, and those with current or anticipated FP2030 commitments, were very important, particularly for those that are USAID Family Planning transitioned countries.

In total, 42 countries (79 percent) completed the survey and agreed to share the data publicly. This included 26 countries in the Africa region, 11 in Asia and the Middle East, and five in Latin America and the Caribbean (LAC).
TABLE 1.
Characteristics of selected and respondent countries

<table>
<thead>
<tr>
<th>COUNTRY</th>
<th>USAID FP Priority Countries</th>
<th>USAID FP Transitioned Countries</th>
<th>Other USAID-assisted FP Countries</th>
<th>Ouagadougou Partnership Countries</th>
<th>FP2020 Commitment Countries</th>
<th>CS Indicator 2021 Respondent Countries</th>
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</table>
Survey Response and Validation Process

The survey tool was created in MS Excel and incorporates drop-down menus and free-text response elements. Responses to questions were collected through key informant interviews and document reviews within each focus country. In countries with project presence, GHSC personnel led the data collection and initial validation. Elsewhere, this was done by USAID, MoH officials, or representatives of another donor or implementing partner.

The survey was disseminated in June 2021, and responses were received between August and November 2021. Validation took place between August 2021 and March 2022.

Depending on local data collection opportunities and constraints, key informants may include staff at the MoH; Ministry of Finance; other government officials, managers, and policymakers for FP/RH programs; representatives of non-governmental organizations (NGOs) or donor agencies; representatives from associations of pharmacists or health providers; and representatives of private-sector retailers or manufacturers, or associations. Key informants in some cases may be able to cite official documents such as policies, budgets, or strategies in their responses. Survey respondents are requested to cite the sources they consulted to the extent possible for each response, and whether these sources are organizational entities and/or documents, databases, or information systems. These sources are captured in the documentation, which can be found in the downloadable database and listed in columns O and P of the surveys.

The GHSC-PSM and Francophone Task Order home offices coordinated with in-country survey leads to validate the responses. This included ensuring that there is internal logic, consistency, and completion within each survey and with previous CS surveys completed by the country. Secondary sources were referenced for some indicators, most notably the GHSC-PSM ARTMIS database for USAID procurement values, the Global Family Planning Visibility and Analytics Network (FPVAN) for UN and other donor procurements, and the FP2030 website.

Analysis

Responses for each section were aggregated across countries, within countries, or where country aggregation is not meaningful, using other descriptive (non-inferential) methods. To present the commodity mix and stockout rates, for example, data are presented by FP method rather than by country. Percentages as well as the underlying numerators and denominators are presented in the summary tab of the online downloadable dataset.

Quantitative data are presented in the dashboard through descriptive statistics that allow users to view results by survey section and by indicator at a country or cross-country (global) level. A downloadable database is available for users to conduct additional analysis themselves, as needed.

Qualitative data are analyzed thematically and discussed throughout the survey report. Some qualitative indicators are depicted in frequency charts in the dashboard, while others are presented by country in the downloadable database summary tab. Full qualitative responses can be found in the country survey tabs of the downloadable database. Key qualitative themes are presented on this site as document briefs.

Changes in Methodology from Previous Report

GHSC-PSM, in close collaboration with USAID, reviewed the survey tool and made several changes and updates to improve the clarity and utility of the survey, including the addition of a section assessing the effects of the COVID-19 pandemic on several aspects of contraceptive security (CS). The following changes have been made to the 2021 survey:

Section A. Leadership and Coordination

A1, A5. Definition of a contraceptive security committee updated to include committees that provide recommendations in addition to those that have decision making powers. Clarification added that a committee does not need to have formal legal or administrative status to be considered a committee.

Section B. Finance and Procurement

B1. Clarified that the time period assessed for the remainder of the section should stay consistent, so that the expenditures on contraceptives can be compared to the forecast.

B2. What was the forecasted (estimated) dollar value of contraceptives needed to be procured for the public sector for the most recent complete fiscal year? (In USD)

— Sub-question added (B2a) to add a new dimension to the forecast—spending comparisons and to help validate this section: Quantity of contraceptives forecast (in B2), in Couple Years of Protection (CYP)

B8. and B9. Source of government funds spent on contraceptive procurement. Source of donated funds for contraceptives for the public sector

— Added column to capture the quantity spent in Couple Years of Protection (CYPs)

— Added column, “spending type” to clarify whether the dollar amount and CYPs were calculated based on delivery dates, ship dates, purchase dates, or other/unknown

— Data source options in columns O and P updated to replace the RH Interchange database with the new Global Family Planning Visibility


and Analytics Network (GFPVAN) platform

B12. New automatically calculating indicator added for additional information: total expenditures on public sector contraceptives

B14. New automatically calculating indicator to capture the forecast-spending comparison with CYPs: Total quantity of contraceptives procured in Couple Years of Protection as a percent of the quantity that needed to be procured (forecast)

B16. New automatically calculating indicator added for additional information: internally generated government funds as a percentage of the total value of contraceptives that needed to be procured (forecast)

Section C. Commodities
Removed the ‘not applicable’ option from contraceptive method drop-down menus by sector

Section D. Policies (Commitment)
D17. Updated the questions on an FP2020 commitment to also ask about an FP2030 commitment or anticipated FP2030 commitment

Section E. Supply Chain
E1. Is there a national logistics management information system (LMIS) that collects data on contraceptive commodities?
   — Added a follow-up question (E1a) for additional clarification and detail on the LMIS: If there is a national LMIS, does it capture data down to the service delivery point (SDP) level? (At a minimum, data elements for health facilities must include stock on hand, rate of consumption, and losses and adjustments)
   — Updated follow-up question (E1c) on how data is collected at the SDP level to account for the extent to which sites report electronically

E3. Added a new optional question: What have been the main drivers of stockouts of contraceptives in the country during the previous year?

Section F. Quality
F8. Updated the term SSFFC (substandard, spurious, falsely labeled, falsified and counterfeit) to SF (substandard and falsified) in accordance with updated WHO terminology.

Section G. Private Sector
G3. Added clarifications on the definition of Stringent Regulatory Authorities (SRA)

New section added: Section H. Impact of COVID-19 Pandemic

H1. Is there an emergency preparedness plan in place for pandemics (that includes impact on family planning)?

H2. If yes, what policies are in place to alleviate impacts of pandemics on FP? (e.g., multi-month dispensing, switch to long-term methods, etc.) (Free-text response)

H3. Is there an emergency preparedness plan in place for other types of emergencies (that includes impact on FP)?

H4. How did the COVID-19 pandemic impact the frequency of CS committee meetings in 2020?

H5. To what extent did the COVID-19 pandemic affect the approved budget line for contraceptives for the current fiscal year?

H6. To what extent has the COVID-19 pandemic affected the amount of government spending for contraceptives in the most recent complete year?

H7. What, if any, operational practices were put in place to facilitate access to FP services during COVID-19? (e.g., Mobile FP clinics, telehealth, increased task sharing or task shifting, self-care interventions, no-prescription methods, etc.) This may include both government practices and/or those of non-governmental or private entities. (Free-text response)

H8. What, if any, evidence do you have that COVID has disrupted the availability of FP/RH commodities (if applicable)? (Free-text response)
Limitations

Data presented in this survey reflect the most recently completed fiscal or calendar year in each country, provided by key informants based on the information they had access to at the time of the survey. Therefore, time periods reflected in the data between countries may vary due to availability of the most recent data and the rolling survey completion dates.

Most of the data provided are from secondary sources. This is a centrally and remotely collected survey where the principal authors did not have direct access to the data sources. When possible, indicators were validated against other secondary data sources, though most relied on the key informants and their sources. As with all data provided by key informants, these data rely on respondent knowledge and may be affected by reporting biases. Where responses were unknown or not applicable at the time of survey completion, they have been removed from the denominator when calculating percentages.

The FP commodity funding gap in countries is depicted as the percent of U.S. dollars spent on FP commodities for the public sector out of the total FP commodity forecast for the public sector. This measure can be difficult to interpret due to exchange rate fluctuations, changes in commodity costs, and the inclusion of freight costs in some expenditure figures, all of which could artificially increase or decrease the FP funding gap. In some cases, a government may not have visibility into all FP commodity donations, thereby reflecting a larger-than-expected spending-to-forecast ratio (and therefore an artificially low funding gap). Other factors affecting this gap could include commodity deliveries planned for one year but occurring in a later period, forecasts that exclude commodities currently available in the pipeline (which could mask the true annual demand for contraceptives), or FP forecasts that do not include condom needs that are forecast under HIV programs.

Regional comparisons and comparisons between countries have not been drawn in this survey due to the limited numbers of respondent countries in several regions and the non-random selection of the countries responding in each region.

Although a comprehensive data collection and use manual was made available to respondents, interpretations of questions may still vary.

Due to differences in reporting countries, revisions to some questions and the addition of others, comparisons with previous CS Indicator surveys are limited.

Additional information on specific country data can be found in the full data set on the GHSC-PSM website (https://www.ghsupplychain.org/), or by contacting the GHSC-PSM project.
Leadership and coordination

Effective and strong leadership is necessary for effective coordination among in-country partners in the public, NGO, social marketing, and commercial/private sectors to ensure resources, financing, and information are used to strengthen contraceptive security.

The survey collected data on the existence of a contraceptive security committee, composition of its membership, frequency of meetings, legal status, terms of reference, and whether the committee has started, developed and/or implemented family planning action plans or policies.

**Highlights**

Of the countries surveyed:

- 96 percent have a national committee that works on CS.
- 93 percent have formal terms of reference.
- 76 percent of CS committees developed policies, procedures, recommendations, and/or action plans, and 100 percent of those reported adhering to policies and procedures or implementing action plans.
- The commercial/private sector participates in one-third of CS committees (14 out of 43).

**Contraceptive Security Committee**

Of 45 countries, 96 percent (43) have a committee that works on CS (Exhibit 1). This number has remained relatively stable since 2017. The MoH is represented on the committee in all countries. NGOs participate in 93 percent of CS committees; UN agencies, 98 percent; the social marketing sector, 77 percent; central medical store/central warehouses, 95 percent; donors, 79 percent; other entities, 60 percent; Ministry of Finance or Planning, 29 percent; and the commercial/private sector, 33 percent.

CS committees have legal or administrative status in 79 percent (34 of 43) of the countries.
EXHIBIT 1.
Percentage of countries that have CS committees, and their composition

Seventy-six percent of the CS committees have developed policies, procedures, or action plans, and 100 percent of these responded there is evidence that these policies and plans are taking place or being implemented (Exhibit 2).

EXHIBIT 2.
Activity of CS committees\footnote{Committees that had not developed policies, procedures, or action plans were marked as “not applicable” for this question, thereby removing them from the denominator.}

Forty-six percent of the CS committees met four or more times per year, while 37 percent met two to three times, 7 percent met once, and 10 percent did not meet at all (Exhibit 3).

EXHIBIT 3.
Frequency of CS committee meetings in the previous year (n=41)

The common functions of CS committees among respondent countries include:

- Forecasting, monitoring, and analyzing national contraceptive commodity needs
- Making recommendations for FP sector
- Monitoring FP stock levels and coordinating supply chain
- Increasing collaboration among FP stakeholders
- Providing technical support to FP supply chain
- Ensuring adequate funding for FP
- Overseeing implementation of national FP plan
Finance and procurement

A sufficient and reliable stream of financing for procuring contraceptives is essential to achieving contraceptive security. Tracking the different sources of financing, including government, in-kind donations, and grants from year to year reveals the availability of funding to cover estimated need and any financing gaps.

The survey asked whether there is a budget line item for contraceptives and, if so, the forecasted amount, amount allocated versus spent, sources of funding, and contraceptive procurement.

Total expenditures on FP commodities have trended upwards since 2010, despite stagnation in the share of government spending, which can be at least partially attributed to the COVID-19 pandemic.12

Highlights
— 73 percent of respondent countries (32 of 44) have a government budget line item specifically for contraceptives, 75 percent of countries allocated government funds for contraceptive procurement in the most recently completed fiscal year, and 70 percent spent government funds on contraceptives in the most recently completed fiscal year.
— An average of 47 percent of financing comes from government sources and 53 percent from in-kind donations.
— Expenditures on contraceptives in more than half the countries reporting (51 percent, or 21 countries) exceeded or met the country’s forecasted demand. The remaining 49 percent had a funding gap between funding spent and estimated contraceptive need.

Financing Sources and Expenditures for Public-sector Contraceptives
Countries were asked to provide the government funding sources used toward procuring contraceptives. Government funding sources comprise internally generated funds and other funds, which can include World Bank credits or loans, basket funds, and other funds provided to the government from a donor. Because governments count these World Bank credits, basket funds, and other funds as part of their national budget and they decide how to allocate and spend these funds, they are considered part of government funding. A total of 45 countries responded.

Government Expenditures
Of 44 country responses, 75 percent (33 countries) allocated funds toward public-sector contraceptive procurement and 70 percent (31 countries) spent government funds on contraceptives for the most recently completed fiscal year (Exhibit 4). In 2019, 86 percent allocated funds and...
**EXHIBIT 4.**
Government spending by source, FY21 (U.S.$) (n=42)

<table>
<thead>
<tr>
<th>COUNTRY</th>
<th>Internally generated funds spent</th>
<th>All other government funds spent</th>
<th>Total government funds spent</th>
<th>Internally generated funds as a percent of total</th>
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</thead>
<tbody>
<tr>
<td>Angola</td>
<td>$0</td>
<td>$6,727,963</td>
<td>$6,727,963</td>
<td>0%</td>
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<tr>
<td>Bangladesh</td>
<td>$21,606,912</td>
<td>$47,614,794</td>
<td>$69,221,706</td>
<td>31%</td>
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<tr>
<td>Benin</td>
<td>/</td>
<td>/</td>
<td>/</td>
<td>/</td>
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<tr>
<td>Botswana</td>
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<td>100%</td>
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<td>/</td>
<td>/</td>
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<td>/</td>
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<td>Cape Verde</td>
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<td>$0</td>
<td>$289,352</td>
<td>100%</td>
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<tr>
<td>DRC</td>
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<tr>
<td>El Salvador</td>
<td>$1,979,583</td>
<td>$0</td>
<td>$1,979,583</td>
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<td>$17,691,061</td>
<td>$18,721,634</td>
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<tr>
<td>Guinea</td>
<td>$1,400,000</td>
<td>$0</td>
<td>$1,400,000</td>
<td>100%</td>
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<tr>
<td>Haiti</td>
<td>/</td>
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<td>/</td>
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<tr>
<td>Honduras</td>
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<tr>
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<td>$5,504,569</td>
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<tr>
<td>Kyrgyz Republic</td>
<td>$65,000</td>
<td>$12,000</td>
<td>$77,000</td>
<td>84%</td>
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<tr>
<td>Lao PDR</td>
<td>$135,000</td>
<td>$0</td>
<td>$135,000</td>
<td>100%</td>
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<tr>
<td>Liberia</td>
<td>/</td>
<td>/</td>
<td>/</td>
<td>/</td>
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<tr>
<td>Madagascar</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0%</td>
</tr>
<tr>
<td>Malawi</td>
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<td>$6,524,974</td>
<td>4%</td>
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<td>$104,307</td>
<td>$131,682</td>
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<tr>
<td>Mozambique</td>
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<td>$0</td>
<td>$0</td>
<td>0%</td>
</tr>
<tr>
<td>Nepal</td>
<td>$1,267,686</td>
<td>$0</td>
<td>$1,267,686</td>
<td>100%</td>
</tr>
<tr>
<td>Niger</td>
<td>$327,869</td>
<td>$0</td>
<td>$327,869</td>
<td>100%</td>
</tr>
<tr>
<td>Nigeria</td>
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<td>$827,921</td>
<td>100%</td>
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<tr>
<td>Pakistan</td>
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<td>$9,241,612</td>
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</tr>
<tr>
<td>Peru</td>
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<td>$4,861,895</td>
<td>100%</td>
</tr>
<tr>
<td>Philippines</td>
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<td>$1,575,415</td>
<td>$9,794,815</td>
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<tr>
<td>Rwanda</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0%</td>
</tr>
<tr>
<td>Senegal</td>
<td>$228,982</td>
<td>$0</td>
<td>$228,982</td>
<td>100%</td>
</tr>
</tbody>
</table>
### EXHIBIT 4.
Government spending by source, FY21 (U.S.$) (n=42)

<table>
<thead>
<tr>
<th>COUNTRY</th>
<th>Internally generated funds spent</th>
<th>All other government funds spent</th>
<th>Total government funds spent</th>
<th>Internally generated funds as a percent of total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sierra Leone</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0%</td>
</tr>
<tr>
<td>South Sudan</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0%</td>
</tr>
<tr>
<td>Sri Lanka</td>
<td>$1,204,200</td>
<td>$0</td>
<td>$1,204,200</td>
<td>100%</td>
</tr>
<tr>
<td>Tanzania</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0%</td>
</tr>
<tr>
<td>Togo</td>
<td>$227,727</td>
<td>$0</td>
<td>$227,727</td>
<td>100%</td>
</tr>
<tr>
<td>Uganda</td>
<td>$354,600</td>
<td>/</td>
<td>$354,600</td>
<td>100%</td>
</tr>
<tr>
<td>Yemen</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0%</td>
</tr>
<tr>
<td>Zambia</td>
<td>$535,680</td>
<td>$0</td>
<td>$535,680</td>
<td>100%</td>
</tr>
<tr>
<td>Zimbabwe</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0%</td>
</tr>
</tbody>
</table>
79 percent spent funds on contraceptive procurement.

Of the countries that did use government funds to procure contraceptives, the proportion of government financing ranged from 2 percent (Burundi and Uganda) to 100 percent (Philippines), with the median rate being 40 percent. The government share of total spending across countries was 48 percent (in 2019 it was also 48 percent). The government share of total spending made up nearly the entire amount spent for Sri Lanka (97 percent), Bangladesh (95 percent), and Guatemala (91 percent). Government financing made up the majority for Botswana (89 percent), Peru (87 percent), Pakistan (86 percent), El Salvador (77 percent), Ethiopia (72 percent), Kyrgyz Republic (72 percent), Angola (62 percent), and Honduras (60 percent).

In 10 countries, no government funds were used to procure public-sector contraceptives: DRC, Haiti, Madagascar, Mozambique, Rwanda, Sierra Leone, South Sudan, Tanzania, Yemen, and Zimbabwe. Three countries did not provide any data on government spending amounts: Benin, Cameroon, and Liberia.

EXHIBIT 5.
Total government spending as a share of total spending on public-sector contraceptives, 2021 and 2019 (n=42)\(^{13}\)

Of the 29 countries that used government funds for contraceptives, in 19 countries (66 percent) internally generated funds were the only source of government funds used toward the purchase of contraceptives. In 2019, only two countries had this designation (India and Peru).

34 percent (10 countries) used other government funding (Exhibit 6).\(^{14}\)

\(^{13}\) Excludes Benin, Cameroon, DRC, Haiti, Liberia, Mozambique, Rwanda, Sierra Leone, South Sudan, Tanzania, Yemen, and Zimbabwe that spent no government funds, or where spending was unknown.

\(^{14}\) One country, Benin, did not know whether government funds had been allocated or spent.
EXHIBIT 6.
Share of government spending on contraceptives by government funding source (n=29)\textsuperscript{15}

EXHIBIT 7.
Percentage of other government spending as a share of total government spending on contraceptives, non-zero countries shown (n=28)

In-Kind Donations and Global Fund Grants

Of 42 countries, all but one, the Philippines, received in-kind donations (Exhibit 8). For 13 countries, in-kind donations were the sole funding sources for procuring contraceptives. For 17 countries, in-kind donations were 53 percent to nearly 100 percent of total contraceptive funding. In the remaining 11 countries, funding from in-kind donations ranged from 3 percent (Sri Lanka) to 40 percent (Honduras).

Donations from the UN accounted for the largest amount (29 percent), followed by USAID (14 percent), Global Fund (5 percent), other donations (2 percent), and other bilateral (1 percent).

The trend over the last decade has been toward increasing donations as a share of spending on contraceptives, while government spending was also increasing, although at a slower rate.

\textsuperscript{15} Excludes Afghanistan, Benin, Cameroon, Liberia, Sierra Leone, Zimbabwe, Yemen, Ukraine, Rwanda, Mozambique, Tanzania, Haiti, and DRC.
EXHIBIT 8.
In-kind donations and grants as a percentage of total spending on public-sector contraceptives ($n=42$)$^{16}$

In terms of total spending, 47 percent of financing came from government sources and 53 percent from in-kind donations (Exhibits 9 and 10). In 2019 this was 38 and 62 percent, respectively.

EXHIBIT 9.
Percentage of total spending on public-sector contraceptives by funding source ($n=40$)

$^{16}$ Excludes Benin, Cameroon, and Liberia, where amounts were unknown.
**EXHIBIT 10.**
Total contraceptive spending by source and region (n=42)\(^{17}\)

**Budget Line Item**
The existence of a budget line item for procuring contraceptives is a demonstration of a country’s commitment to contraceptive security but does not necessarily guarantee funds will be spent on contraceptives. In 32 of 44 countries (73 percent), there is a budget line item for FP commodities. In 2019, this was 76 percent, and in 2017, 80 percent.

Of the 32 countries (73 percent) that have a budget line item, 70 percent (31 countries) spent government funds on contraceptives.\(^{18}\) This was 87 percent in 2019. Six countries have a budget line item but did not use government funds (Cameroon, DRC, Haiti, Mozambique, Rwanda, Tanzania). Five countries (Botswana, El Salvador, Ghana, Mali, Philippines) do not have a budget line item but used government funds to procure contraceptives. One country answered “don’t know” about budget line item but spent government funds (Angola). Four countries (Madagascar, Sierra Leone, Yemen, Zimbabwe) do not have a budget line item and did not spend government funds.

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**EXHIBIT 11.**
Percentage of quantified need covered by any source of funding (n=42)\(^{20}\)

**Financing Gap for Procurement of Public-sector Contraceptives**
Of 41 countries, 20 (49 percent) had a funding gap between the forecasted need and available financing (Exhibit 11).\(^{19}\)
Commodities

Having a range of contraceptive methods gives clients the ability to choose a method that best meets their needs. Respondents were asked which contraceptive methods are offered through the public, commercial/private, NGO, and social marketing sectors.

The survey gathered information on the following 13 methods:
- Combined Oral Contraceptive (COC) pills
- Progestin-Only Pills (POPs)
- Injectables
- Implants
- Intrauterine Devices (IUDs)
- Male condoms
- Female condoms
- Emergency contraceptive pills (EC)
- Long-acting permanent methods for males (vasectomy)
- Long-acting permanent methods for females (tubal ligation)
- Contraceptive patches
- Vaginal contraceptive rings
- Fertility awareness-based methods (FAM)\(^1\)

**Highlights**
- Countries offer on average eight of the 13 assessed contraceptive methods: 10 in public-sector facilities, nine through the commercial/private sector, eight in non-governmental facilities, and six through social marketing.
- 89 percent of countries offer at least eight of the 13 assessed contraceptive methods in the public sector.
- The commercial/private sector offers the five most common contraceptives (male condoms, combined oral contraceptives, injectables, intrauterine devices, and contraceptive implants) in 73 percent of reporting countries.

**Methods Offered by Sector**

Short-term methods such as male condoms, COCs, and injectables are commonly offered across all four sectors. Long-term methods such as IUDs are offered in 44 out of 45 countries through the public sector and through NGOs in 93 percent of countries. Implants are offered in the public sector in 91 percent of the countries and through NGOs in 93 percent. Permanent methods—vasectomy and tubal ligation—are more often offered through the public sector than any other sectors.

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\(^1\) Fertility-awareness based methods (FAM) is a broad and inclusive term that encompasses calendar-based FP methods, as well as symptoms-based methods such as gauging body temperature and cervical secretions. The CSI survey uses the term “calendar-based awareness methods” referring specifically to cycle beads. The GHSC-PSM project is responsible for procurement and delivery of contraceptive products (such as cycle beads) and does not conduct training on symptoms-based FP methods.
sector. Emergency contraceptives are more commonly offered in the commercial/private sector than in other sectors.

Public Sector
Of all 45 countries surveyed, 89 percent offer at least eight of the 13 assessed contraceptive methods in the public sector, and 91 percent offer all five of the most commonly offered methods in public-sector facilities (male condoms, COCs, injectables, IUDs, and implants) (Exhibit 12). In 2019, this was 91 percent and 95 percent, respectively.

All but one country offers COCs, injectables, IUDs, and male condoms in the public sector. Most countries offer tubal ligation (95 percent), implants (91 percent), POPs (82 percent), emergency contraceptive pills (78 percent), female condoms (67 percent) and fertility awareness-based methods (FAM), (68 percent). Only a small percentage offer vaginal contraceptive rings and contraceptives patches (both 9 percent).

EXHIBIT 12.
Method mix by sector (percentage of countries that offer the following contraceptive methods by sector)

<table>
<thead>
<tr>
<th>Contraceptive Patches</th>
<th>Vaginal Contraceptive Rings</th>
<th>Calendar-based Awareness Methods</th>
<th>Female condoms</th>
<th>Emergency contraceptive pills</th>
<th>Progestin-only pills</th>
<th>Vasectomy</th>
<th>Tubal ligation</th>
<th>Contraceptive Implants</th>
<th>IUDs</th>
<th>Injectables</th>
<th>Combined oral contraceptives</th>
<th>Male condoms</th>
</tr>
</thead>
<tbody>
<tr>
<td>Social Marketing</td>
<td>NGO</td>
<td>Commercial</td>
<td>Public</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

NGOs
In most countries, male condoms (98 percent), COCs (95 percent), IUDs and implants (both 93 percent), injectables (91 percent), emergency contraceptives (84 percent), and POPs (77 percent) can be found through the NGO sector. Vasectomy (59 percent) and tubal ligations (61 percent) are offered less frequently. Female condoms (71 percent), FAM (58 percent), and vaginal contraceptive rings and contraceptive patches (both 8 percent) are not as commonly found at NGO facilities. An average of eight of 13 methods are available in the NGO sector; and five of the most common methods can be found in the NGO sector in 80 percent of reporting countries. Since 2017, the availability of implants in the NGO sector has increased slightly from 88 percent in 2017 and 90 percent in 2019. Similarly, contraceptive patches have also increased from 4 percent in 2017 and 7 percent in 2019. The availability of all other methods has remained relatively stable.

Commercial/Private Sector
COCs and male condoms are available through the commercial/private sector in almost all countries. ECs, POPs (both 93 percent), injectables and IUDs (both 91 percent) are commonly offered. Implants (79 percent), vasectomy and female condoms (both 68 percent) are less commonly offered. FAM (37 percent), vaginal contraceptive rings (17 percent), and contraceptive patches (23 percent) are less likely to be found in the commercial/private sector. An average of 9 of 13 methods are available in the commercial/private sector; and five of the most common methods can be found in this sector in 73 percent of reporting countries. Compared with 2019, several methods offered are trending upward in the commercial/private sector: POPs (88 percent in 2019), injectables (85 percent), implants (69 percent), IUDs (68 percent), vasectomy (63 percent), and female condoms (58 percent).

Social Marketing
Male condoms (93 percent), COCs (91 percent), injectables (77 percent) and IUDs (76 percent) are offered through social marketing in most countries. Implants, POPs, emergency contraceptives (ECs), and female condoms can be found in between 55 and 70 percent of countries. FAM (28 percent), contraceptive patches and vaginal contraceptive rings (both 5 percent) are less commonly found through social marketing. An average of six the 13 methods are available in the social marketing sector; and five of the most common methods can be found in the social marketing sector in 56 percent of reporting countries. The availability of contraceptives on offer in this sector has been relatively stable, although 2021 saw decreases in the availability of male condoms (98 percent in 2019) and injectables (82 percent in 2019). There has been a significant decline in FAM, from 44 percent in 2019.
Policies

Policies supportive of contraceptive security are essential to provide an enabling environment for client access and awareness of contraceptives, and to allow health workers to provide and prescribe them as needed. Supportive policies demonstrate a government commitment to strengthen contraceptive security.

A strong contraceptive security (CS) environment is defined as one in which:

— Laws and executive orders mandate provision of products and services without imposing undue restrictions on providers or eligibility requirements on clients.

— Government and civil society leaders speak openly in favor of FP/RH care and healthy practices.

— Public and commercial/private resources are adequate to ensure full population coverage.

— The policy formulation process is characterized by good planning principles and broad participation.

— Quality FP health services are provided as a result of skilled and knowledgeable providers.

The survey collected information on:

— Whether countries have national strategies that include contraceptive security

— Policies that hinder or enable the private sector to provide contraceptives

— The lowest-level provider that is allowed to provide particular methods

— Laws or practices that increase or are barriers to family planning access by sub-populations

— Whether there are duties on commodities or charges to clients for services or commodities

— Whether or not national health insurance covers the cost of FP services and/or commodities

— Which contraceptives are on the National Essential Medicines List (NEML)

— The extent of promotion of family planning, by channel (social marketing, mass media, mobile outreach and education, community mobilization and engagement)

21 Fertility-awareness based methods (FAM) is a broad and inclusive term that encompasses calendar-based FP methods, as well as symptoms-based methods such as gauging body temperature and cervical secretions. The CSI survey uses the term “calendar-based awareness methods” referring specifically to cycle beads. The GHSC-PSM project is responsible for procurement and delivery of contraceptive products (such as cycle beads) and does not conduct training on symptoms-based FP methods.
The approximate proportion of FP providers trained in implant and IUD insertion and removal.

A country’s FP2020 and FP2030 commitments to expand access to contraceptives, and financing from the Global Financing Facility.

**Highlights**

In many countries, national strategic plans include a focus on FP services for youth as well as national laws and guidelines specific to FP needs of young people. There is also a common sentiment that reproductive rights are linked to basic human rights. Some countries are making efforts to increase access to FP services for rural and disadvantaged populations.

Short-term methods (male and female condoms) are readily available in the public sector through the lowest-level provider; community health workers (CHWs). Oral contraceptives (71 percent) can be provided by CHWs in most countries through the public sector; although less frequently in the private sector (45 percent). However, subcutaneous (57 percent) and intramuscular (31 percent) injectables, a popular method, are less frequently dispensed by CHWs in the public sector; and even less in the private sector (29 and 21 percent, respectively). In the public sector, CHWs were the most cited, lowest level provider for half of the 14 listed FP methods. In the private sector, nurses were more frequently cited as the lowest level provider; cited most for 57 percent of the listed methods.

More than half of the countries (65 percent) have at least 50 percent of their providers trained to insert or remove implants and IUDs. This is an increase from 41 percent in 2019.

96 percent of countries have either a CS or reproductive health commodity security strategy or a strategy that explicitly mentions increasing contraceptive access.

In 51 percent of countries (23 of 45 reporting), FP commodities are subject to duties in at least one sector (public, commercial/private, NGO, or social marketing).

18 percent of countries (seven of 40) have policies that hinder the ability of the private sector to provide contraceptives, while 93 percent of countries (38 out of 41) have policies that enable the private sector.

20 percent restrict access to contraceptives by unmarried people ages 15–19, and 16 percent by married people ages 15–19.

On average, countries included nine of 12 methods on their National Essential Medicines List.

Mass media is the most popular channel for promoting family planning; 96 percent of countries (43 out of 45) reported using this promotion channel at least to some extent, while 31 percent reported using it extensively.

**National Strategy Objectives for Contraceptive Security**

The most common objectives of a CS strategy among responding countries are listed below.

- Increase availability of and access to FP services
- Increase modern method contraceptive prevalence rate (mCPR)
- Reduce or maintain stockout rates of FP products
- Ensure an adequate variety of FP methods available
- Reduce unmet need for FP services
- Coordinate with government stakeholders to maintain or increase dedicated FP budgets
- Reduce maternal, neonatal, and child mortality

Policy Barriers Impacting Access to or Provision of Contraceptives

**Duties**

On average, 51 percent of countries (23 of 45) are subject to duties on FP commodities in any sector (Exhibit 13). In 24 percent of countries (11 of 45) with the information, public-sector FP commodities are subject to duties. In 2019 this was 33 percent. Duties are applied to the social marketing sector in 49% of the countries (21 of 43), the NGO sector in 38 percent of the countries (16 of 42), and 33 percent in the private sector (14 of 43).

**EXHIBIT 13.** Percentage of countries where FP commodities are subject to duties by sector

Policies that impact the ability of the private sector to provide contraceptives

Of all country respondents, 18 percent (7 of 40) reported there are policies that hinder the ability of the private sector to provide contraceptives (Exhibit 14).

**EXHIBIT 14.** Policies that enable or hinder private-sector provision of contraceptives (n=41
The percentage of countries reporting the existence of policies hindering the private sector’s distribution of contraceptives has declined over the survey years from 43 percent of countries in 2010 (15 of 35) to 18 percent in 2021, remaining steady for the last several years. Examples of such barriers include import and other taxes, burdensome registration processes for FP commodities, branding and marketing restrictions for contraceptives, and specific permissions needed to import contraceptives.

**EXHIBIT 15.**
Trend over time in policies that impact private-sector distribution of contraceptives

![Trend graph](image)

In 93 percent of surveyed countries (38 of 41), there are policies that enable or support the private sector provision of contraceptives. This was 90 percent (35 of 39) in 2019, 94 percent (30 of 32) in 2017, and 73 percent (33 of 45) in 2015.

Examples of enabling policies toward the private sector include:

- Facilitating better coordination between the government and the private sector
- Building capacity of health care providers to deliver FP services
- Expanding availability of and access to contraceptives in the private and public sectors (through social marketing in particular)

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- Increasing variety of contraceptive methods available
- Increasing client access to reproductive health information

**Dispensing restrictions**
Restrictions on those who can dispense certain contraceptives can be barriers preventing clients from easily accessing the method of their choice.

For short-term methods, the community health worker is the lowest-level provider who can either sell or dispense male and female condoms (both 84 percent) in the public sector (Exhibit 16). For long-acting reversible methods—implants and IUDs—clients must go to higher-level providers in most countries. Additional results are presented below for each method from lowest- to higher-level provider (CHW or equivalent, auxiliary nurse, auxiliary nurse midwife, nurse, clinical officer, doctor), and the percentage of countries in which clients can access the method from the provider in the public sector:

- **Implants:** CHW or auxiliary nurse (both 10 percent), auxiliary nurse midwife (33 percent), nurse (33 percent), clinical officer (2 percent), doctors (12 percent).
- **IUDs:** The CHW and the clinical officer are the lowest-level providers in 4 percent of the countries, the auxiliary nurse (16 percent), auxiliary nurse midwife (38 percent), nurse (33 percent), clinical officer (2 percent), and doctor (7 percent).
- **Injectables (subcutaneous):** In more than half of the countries the CHW can provide this product (57 percent), 11 percent can go to the auxiliary nurse or auxiliary nurse midwife, and 16 percent to nurses. Five percent must go to the doctor. The clinical officer was not a provider in any country.
- **Injectables (intramuscular):** In nearly one-third of the countries, clients can go to the CHW (31 percent) to receive this injectable, while 20 percent can go to auxiliary nurses, 22 percent to the auxiliary nurse midwife, and 24 percent to nurses. Two percent must go to doctors. The clinical officer was not a provider of intramuscular injectables in any country.
- **COCs:** CHW (71 percent), auxiliary nurse (9 percent), auxiliary nurse midwife (4 percent), nurse (11 percent), and doctor (4 percent). The clinical officer was not a provider of COCs in any country. In the Kyrgyz Republic, clients must see a doctor to receive COCs.
- **POPs:** CHW (67 percent), auxiliary nurse (10 percent), auxiliary nurse midwife (8 percent), nurse (13 percent), and doctor (3 percent). The clinical officer was not a provider in any country. In the Kyrgyz Republic, clients must see a doctor to receive POPs.
- **Emergency contraceptive pill:** CHW and auxiliary nurse (both 22 percent), auxiliary nurse midwife (19 percent), nurse (27 percent), clinical officer (3 percent), and doctor (8 percent).
- For permanent methods of vasectomy and tubal ligation, most clients must go to a doctor (both 95 percent), a clinical officer (3 percent and 2 percent, respectively), or a nurse (3 percent each). Neither method is accessible in any country through a CHW, auxiliary nurse or auxiliary nurse midwife.
EXHIBIT 16.
Lowest-level provider allowed to dispense/sell contraceptive methods in the public sector

The level of provider who can sell or dispense contraceptive methods in the private sector includes the following (Exhibit 17):

— **Implants**: In most countries, clients must go to a nurse (35 percent) or doctor (26 percent) to access implants. Contraceptive implants are also accessible through CHWs (6 percent), an auxiliary nurse (9 percent), an auxiliary nurse midwife (21 percent), and clinical officer (3 percent). Compared with 2019, there has been an increase from 13 to 21 percent for auxiliary nurse midwives, and a decrease from 11 to 3 percent for clinical officers.

— **IUDs**: To access IUDs, clients in most countries must visit an auxiliary nurse midwife (32 percent), nurse or doctor (both 29 percent). In 3 percent of reporting countries, the lowest-level providers for IUDs are clinical officers or CHWs; 5 percent are auxiliary nurse. The percentage of auxiliary nurse midwives as the lowest-level provider to dispense/sell IUDs in the private sector has doubled since 2019 (from 16 to 32 percent).

— **Injectable (subcutaneous)**: CHW or nurse (both 29 percent), auxiliary nurse (20 percent), auxiliary nurse midwife or doctor (both 11 percent). The clinical officer was not a provider in any country. Auxiliary nurse and auxiliary nurse midwife saw notable increases from 2019 (from 9 to 20 percent, and from 3 to 11 percent, respectively).

— **Injectable (intramuscular)**: CHW or auxiliary nurse (21 percent), auxiliary nurse midwife (13 percent), nurse (33 percent), doctor (13 percent). Clinical officers decreased from 8 percent in 2019 to 0 in 2021, while auxiliary nurse increased from 13 to 21 percent during the same period.

— **COCs**: CHW (28 percent), auxiliary nurse (21 percent), auxiliary nurse midwife (9 percent), nurse (30 percent), clinical officer (2 percent), doctor (9 percent). The results were similar in 2019 except for auxiliary nurse, which doubled from 10 percent to 21 percent in 2021.

— **POPs**: CHW or auxiliary nurse (both 21 percent), auxiliary nurse midwife (13 percent), nurse (33 percent), clinical officer (3 percent), doctor (10 percent).

— **ECs**: CHW (12 percent), auxiliary nurse (29 percent), auxiliary nurse midwife (14 percent), nurse (31 percent), clinical officer (5 percent), doctor (10 percent). Auxiliary nurses and auxiliary nurse midwives both increased from 14 and 8 percent, respectively, in 2019; while clinical officers decreased from 14 percent in 2019 to 5 percent in 2021.

EXHIBIT 17.
Lowest-level provider allowed to dispense/sell contraceptive methods in the private sector
EXHIBIT 18.
Approximate percentage of public sector FP providers trained in implant and IUD insertion and removal

Provider skills in implant and IUD insertion and removal
The survey asked the approximate percentage of public-sector FP providers trained in implant and IUD insertion and removal (Exhibit 18). Sixteen percent said 81–100 percent of providers are trained, 22 percent responded 71–80 percent are trained, 19 percent with 61–70 percent, 8 percent with 51–60 percent, 5 percent with 41–50 percent, 3 percent with 31–40 percent, 16 percent with 21–30 percent, and 5 percent with 11–20 percent and 1–10 percent. In 2019, 36 percent of countries had at least 71 percent of public sector FP providers who could place and remove implants and IUDs. In 2021, that percentage increased to more than half of reporting countries (57 percent).

Policies that impact the ability of sub-populations to access family planning services and contraceptives
The survey asked if there are laws, regulations, or policies that either increase or decrease access to family planning services and commodities for sub-populations: unmarried youth, married youth, rural, disadvantaged sub-regions, populations with lower educational attainment, lower-income populations, disabled, minority populations (ethnic or religious groups), and other (migrants, internally displaced populations).

Most countries have supportive policies among the sub-populations (Exhibit 19). These include married youth in 89 percent (ages 15–19 years) and 80 percent (ages 20–24 years) of countries, and for unmarried youth with 76 percent (ages 15–19 years) and 80 percent (ages 20–24 years).

Ninety-one percent of countries have policies to enable access to FP for the rural population, 86 percent for those in disadvantaged sub-regions, 84 percent for those with lower education, 89 percent for those with lower incomes, 86 percent for those who are disabled, 82 percent for minority populations, and 83 percent for those who are considered migrants or internally displaced populations. Compared with 2019, there is a higher percentage of countries with laws, regulations, or policies that enable access to FP services among all sub-populations. The most notable increase is in policies for migrant and internally displaced populations, which rose from 67 to 83 percent.

There are countries that have policies hindering access to FP for those between 15 and 19 who are either unmarried (20 percent, or 9 of 45 countries) or married (16 percent, or 7 of 45 countries) and those who are unmarried between the ages of 20 and 24 (7 percent, or three of 45 countries—Bangladesh, Honduras, and Yemen).

Examples of policy barriers include:

— Providers must ask about marital status
— Support for adolescents is lacking
— Unmarried women are prohibited from accessing free contraceptives
— Contraceptives can be prescribed for a health condition
— Youth must obtain parental consent to receive contraceptives

EXHIBIT 19.
Laws, regulations, or policies that enable or hinder access to FP services among sub-populations
Cultural practices that impact the ability of sub-populations to access family planning services and contraceptives

The survey also asked if there are operational, cultural, or other practices that may either increase or decrease access to FP services for the same sub-populations as noted in the above section.

Seventy-three percent of countries have supportive practices toward unmarried youth (ages 15–19) and 71 percent for unmarried youth ages 20–24. Supportive practices exist for married youth ages 15–19 and ages 20–24 in 78 percent of responding countries (Exhibit 20). Practices exist that increase access to FP for rural populations (80 percent), disadvantaged sub-regions (67 percent), lower education (75 percent), lower income (71 percent), disabled (66 percent), minority populations (67 percent), and migrants or internally displaced populations (65 percent).

Less than half of the countries responded that there are cultural practices that hinder access for unmarried youth ages 15–19 (40 percent). These cultural and operational barriers were also noted in 27 percent of the countries for married youth in the same age group. For the 20–24 age group it is 20 percent for unmarried youth, and 11 percent for married youth.

In 26 percent of the countries, practices hinder access for minority populations. For rural populations, those with lower education, low income or disabled, 20 percent of countries have practices hindering access. A similar percentage exists for disadvantaged sub-regions (23 percent) and migrants or internally displaced populations (22 percent).

EXHIBIT 20.
Operational and cultural practices that increase or decrease access to FP services among sub-populations

Charges to Clients

Fees are charged to clients for family planning services in 14 of 45 countries (31 percent) and in 11 of 45 countries (24 percent) for commodities. In comparison, in 2019 this was 31 and 37 percent, respectively; in 2017 this was 33 and 31 percent, respectively; 23 for both in 2015, and 15 and 24 percent, respectively, in 2010.

Government health insurance covers FP fees in 6 of 25 countries (24 percent). This was not applicable in 14 countries where no fees were charged.

National Essential Medicines List

An average of nine contraceptives are on the National Essential Medicines List (NLEM) of reporting countries. All countries have COCs and injectables on their NLEM (Exhibit 21). Nearly all countries include implants and IUDs (copper bearing) (both 96 percent), POPs (93 percent), and male condoms and ECs (both 91 percent). Fewer countries include female condoms (71 percent), hormone-releasing IUDs (61 percent), contraceptive patches (19 percent), vaginal contraceptive rings (21 percent), FAM (47 percent), and other contraceptives (10 percent).

The percentage of countries increased from 2019 for copper-bearing IUDs (95 percent), ECs (84 percent), hormone-releasing IUDs (40 percent), contraceptive patches and vaginal contraceptive rings (both 17 percent), and FAM (37 percent). It decreased for implants (9 percent), male condoms (93 percent), and female condoms (74 percent).
Promotion of Family Planning

The survey asked if family planning is actively promoted through social marketing, mass media, mobile outreach/education, or community mobilization/engagement channels either extensively, somewhat, or not at all (Exhibit 22).

When looking at channels used either “extensively” or “some,” mass media is the most popular channel (96 percent), followed by community mobilization/engagement and mobile outreach/education (both 91 percent), and social marketing (86 percent). Fourteen percent do not do any promotion through social marketing, 9 percent each do not do any promotion through community mobilization/engagement or mobile outreach, and 4 percent do not promote through mass media. Forty-four percent noted FP is promoted through other channels. Respondents could indicate multiple channels.

EXHIBIT 22.
Promotion of FP by channel

In 2021, as shown in Exhibit 23 above, there was a shift toward greater use of mass media and a small corresponding shift away from social marketing. Mobile outreach/education and community mobilization/engagement did not show any change.

EXHIBIT 23.
Promotion by FP channel – change since 2019
FP2020 and FP2030 Commitments

Eighty-seven percent of surveyed countries made a Family Planning 2020 commitment, while 80 percent (36 countries) have made or plan to make a Family Planning 2030 commitment (Exhibit 24). An additional 5 countries (11 percent) were uncommitted at the time of the survey. As noted in the methodology section, this was one of the main criteria for countries to be selected for the survey.

EXHIBIT 24.
Percentage of countries with FP2020 and FP2030 commitments

Among countries that either made (42 percent) or plan to make (38 percent) an FP2030 commitment, 80 percent (33 of 41 countries) committed or plan to commit to improve domestic financing for contraceptives, 73 percent (27 of 37) committed or plan to commit to increasing affordability of contraceptives for clients, and 83 percent (34 of 41) committed or plan to commit to improve access or availability of contraceptives (see Exhibit 25). Four countries that already provide free or highly subsidized contraceptives to clients (Mauritania, Niger, Pakistan, and Sierra Leone) were excluded from the denominator for the commitment to increase affordability of contraceptives. Other countries reported that they were unsure about one or more of these commitment areas.

EXHIBIT 25.
Areas of FP2030 commitments among countries that made or plan to make an FP2030 commitment

Global Financing Facility

Sixty percent (27 of 45) are Global Financing Facility partners (Exhibit 26). Sixty-five percent of these (13 of 20) have financing for inclusion of provisions for FP, 48 percent (10 of 21) have provisions for procuring contraceptive commodities, 60 percent (12 of 20) have funding for supply chain management, and 63 percent (10 of 16) have provisions for technical assistance for transition to domestic financing of contraceptives.

EXHIBIT 26.
Global Financing Facility partnership areas among GFF partner countries (n=27)

Note: Among the 27 GFF partner countries, the percentages for each partnership area are based on countries that had information to report on those areas.
Supply Chain

A reliable supply chain is essential for commodities to reach the intended destination. Accurately estimating forecasted need is key to ensuring the correct amounts of contraceptives are procured to provide a regular and uninterrupted supply of commodities. Accurate forecasting also contributes to better use of financial resources, as well as program efficiency and effectiveness.

Countries were asked to provide the number of stockouts observed during the previous 12-month period at the central level, out of the total stock observations for each product in that time period. At the SDP level, data were collected on the percentage of facilities stocked out of each contraceptive product at a point in time for each reporting period (usually four quarterly reporting periods), which was averaged over the year (total facilities reporting a stockout of the product out of the total facilities that reported on the product across the reporting periods). Countries were also asked whether they have an LMIS that collects data on contraceptives, whether the LMIS captures stock status data at the SDP level, and to what extent that data is reported electronically at the SDP level.

Highlights

— 93 percent of countries (42 of 45) have a logistics management information system (LMIS) that includes contraceptives. Among those, 93 percent capture contraceptive stock data at the service delivery point (SDP) level.

— Of the 35 countries providing information on central level stockouts, 12 (34 percent) report zero stockouts at the central level of any of the following most common FP/RH products: combined oral contraceptives, injectable contraceptives, contraceptive implants, copper-bearing intrauterine devices, and male condoms. Also, seven countries (20 percent) had no central level stockouts of any FP/RH product.

— Of the 32 countries providing information on service delivery point level stockouts, one country (3 percent) reported a zero percent stockout rate for either most common FP/RH methods or other FP/RH methods.

— Average annual stockout rates at the central medical store level for the most common FP/RH methods ranged as follows among countries reporting:

  — COCs: 76 percent (26 of 34 countries) of countries with data had no stockouts; for eight countries the stockout rate ranged from 8 percent (Ghana) to 100 percent (Sri Lanka and DRC) of stock status observations reported as stocked out.

  — Injectable contraceptives: 50 percent (18 of 36) countries...
with data had no stockouts; for 18 countries the stockout rate ranged from 8 percent (Ethiopia and Mali) to 100 percent (Angola, Guatemala, Sri Lanka).

— **Implants**: 47 percent (16 out of 34) of countries with data had no stockouts; for 18 countries the stockout rate ranged from 8 percent (Madagascar, for 1-rod implants) to 100 percent (Sri Lanka, for 2-rod implants).

— **IUDs**: 71 percent (24 of 34 countries) of countries with data had no stockouts; the remaining 10 countries ranged from 14 percent (DRC) to 100 percent (Sri Lanka) stocked out.

— **Male condoms**: 79 percent (27 of 34 countries) had no stockouts; the remaining six countries ranged from 4 percent (El Salvador) to 100 percent (Sri Lanka) stocked out.

— **COCs**: 7 percent (two) countries with data had zero stockouts of COCs (Cape Verde and Haiti); 27 countries had stockout rates ranging from 1 percent (Burundi, Haiti) to 100 percent (El Salvador, Sri Lanka).

— **Injectables**: 9 percent of countries with data (three countries) had no stockouts (Bangladesh, Cape Verde, and Haiti); for the remaining 30 countries, stockout rates ranged from 1 percent (Togo) to 100 percent (El Salvador, Sri Lanka).

— **Implants**: 6 percent of countries with data (two countries) had no stockouts (Cape Verde and Haiti); for the remaining 29 countries, stockouts rated ranged from 1 percent (Bangladesh, Burundi, and Togo) to 100 percent (Sri Lanka).

— **IUDs**: 10 percent of countries with data (three countries) had no stockouts (Bangladesh, Cape Verde, and Haiti); the remaining 25 countries ranged from 1 percent (Burundi) to 100 percent (El Salvador, Sri Lanka) stocked out.

— **Male condoms**: 10 percent of countries with data (three countries) had no stockouts (Bangladesh, Cape Verde, and Haiti); the remaining 25 countries ranged from 1 percent (Burundi and Togo) to 100 percent (El Salvador, Sri Lanka) stocked out.

— **COCs**: 7 percent (two) countries with data had zero stockouts of COCs (Cape Verde and Haiti); 27 countries had stockout rates ranging from 1 percent (Burundi, Haiti) to 100 percent (El Salvador, Sri Lanka).

— **Injectables**: 9 percent of countries with data (three countries) had no stockouts (Bangladesh, Cape Verde, and Haiti); for the remaining 30 countries, stockout rates ranged from 1 percent (Togo) to 100 percent (El Salvador, Sri Lanka).

— **Implants**: 6 percent of countries with data (two countries) had no stockouts (Cape Verde and Haiti); for the remaining 29 countries, stockouts rated ranged from 1 percent (Bangladesh, Burundi, and Togo) to 100 percent (Sri Lanka).

**LMIS**

Of 45 countries, 42 (93 percent) have an LMIS that includes contraceptives. When asked how commodity data are collected at the SDP level, 61 percent (23 out of 38) reported that at least some sites report electronically. In seven countries (18 percent), few sites report electronically, while in eight countries (21 percent), no sites report electronically.

**Procurement**

Procurement of government-financed contraceptives takes place at the central level for 95 percent of countries (37 of 39 countries where applicable) (Exhibit 27). Only 13 percent and 8 percent (five out of 39 and three out of 39, respectively) responded that procurement takes place at either the intermediate (regional or district) or service delivery level, respectively. Procurement can take place in more than one location.

**Supplier Delivery Points**

The survey asked, regardless of central or decentralized procurement, the level(s) to which the suppliers deliver commodities (for government-financed procurement only). Delivery may be to more than one level. For 90 percent of countries, the supplier delivers to the central level (36 of 40 countries) (Exhibit 28). For 33 percent (13 of 40), the supplier also delivers to an intermediate level (regional or district), 10 percent of suppliers deliver directly to the SDP (4 of 40), and 5 percent reported other (two of 38).

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23 Only five sites are represented here for the year 2020 due to pandemic-related limitations.
Product Availability

Having products available is essential to meeting client needs. Respondents were asked to report on the number of stock status observations where there was a stockout during the most recent year when data was available, at both the central and SDP levels, for the following contraceptive methods:

- COCs
- POPs
- Injectables
- Implants
- IUDs
- Condoms (male and female)
- Emergency contraceptive pills
- Fertility awareness-based methods (FAM)

Of the 35 countries providing information on central level stock availability, 12 (34 percent) reported zero stockouts among all products offered within the eight methods at the central level.

This section provides information on the average stockout rate at the central and SDP level by contraceptive method by country.

Central level product availability

Combined oral contraceptives

For COCs, in 34 countries with data, the average stockout rate of two formulations of combined oral contraceptives (levonorgestrel/ethinyl estradiol 150/30 mcg +Fe 75mg and levonorgestrel/ethinyl estradiol 150/30 mcg) ranged from 8 percent (Ghana, Mali) to 100 percent (Sri Lanka and DRC) (Exhibit 29). Honduras and DRC had stockouts of both formulations. For 26 countries (76 percent), there were no stockouts of COCs in either formulation. Eleven countries had no data.

Progestin-only pills

Among eight countries with reported average stockout rates greater than zero, the average stockout rate for POPs (Exhibit 30) ranged from 7 percent (DRC) to 83 percent (Kenya). The remaining 20 reporting countries (56 percent) reported an average stockout rate of zero for POPs at the central level: Angola, Benin, Burundi, Cape Verde, Ghana, Guinea, Liberia, Madagascar, Mali, Mozambique, Niger, Nigeria, Peru, Rwanda, Sierra Leone, Tanzania, Togo, Uganda, Zambia, Zimbabwe.

EXHIBIT 28.
Supplier delivery points for government-procured contraceptives (n=40)

EXHIBIT 29.
Central level stockout rates of combined oral contraceptives, non-zero responses shown (n=34)
EXHIBIT 30.
Central level stockout rates for progestin-only pills (levonorgestrel 30 mcg), non-zero values shown (n=28)

Injectable contraceptives
For injectables among the three formulations (DMPA 104mg subcutaneous, DMPA 150mg intramuscular, and norethisterone enanthate), 18 countries of 36 with data (Ethiopia, Mali, DRC, Cameroon, El Salvador, Pakistan, Burundi, Nigeria, Botswana, Kenya, Liberia, Malawi, Nepal, Benin, Ghana, Angola, Guatemala, Sri Lanka) reported stockouts (Exhibit 31), with the average annual stockout rate ranging from 8 percent (Ethiopia and Mali [DMPA 150mg intramuscular]) to 100 percent (Angola and Guatemala [DMPA 104mg subcutaneous], Sri Lanka [norethisterone enanthate]).

DRC had stockouts of both DMPA 104mg subcutaneous and DMPA 150mg intramuscular. El Salvador had stockouts of both norethisterone enanthate and DMPA 150mg intramuscular. Angola had stockouts of all three formulations. A total of 18 countries (50 percent) did not have any stockouts of injectables at the central level. Six countries did not report data.

EXHIBIT 31.
Central level stockout rates of injectable contraceptives, non-zero values shown (n=36)
EXHIBIT 32.
Central level stockout rates of contraceptive implants, non-zero values shown (n=34)

Contraceptive implants
For 18 countries of 34 that had data, the average annual stockout rate for implants (Exhibit 32) ranged from 8 percent (Madagascar, 1-rod implants) to 100 percent (Sri Lanka, 2-rod implants). Eight countries that offer two formulations of implants (levonorgestrel 75mg/rod, 2-rod implant; etonogestrel 68mg/rod, 1-rod implant) had no stockouts of either (Benin, Ghana, Niger, Nigeria, Rwanda, Tanzania, Togo, and Zimbabwe). Eighteen countries had stockouts; of the 20 countries that offer both formulations, eight had stockouts of one (Burkina Faso, DRC, Madagascar, Malawi, Mali, Senegal, Uganda, and Zambia), and three had stockouts of both (Cameroon, Ethiopia, and Sri Lanka). In total, 16 countries (47 percent) did not have stockouts of implants. Eleven countries did not have data.

Copper-bearing intrauterine devices
For 10 countries of 34 that had data and a non-zero stockout rate, the average stockout rate for IUDs (Exhibit 33) ranged from 4 percent (DRC) to 100 percent (Sri Lanka). A total of 24 countries (71 percent) reported no stockouts of IUDs. Eleven countries did not have data.

EXHIBIT 33.
Central level stockout rates of copper-bearing intrauterine devices, non-zero values shown (n=34)

Condoms
Twenty-seven of 34 countries (79 percent) with data had zero central level stockouts in the last 12–month period. The male condom stockout rate (Exhibit 34) for the other six countries ranged from 4 percent (El Salvador) to 100 percent (Sri Lanka). Eleven countries did not have available data.

EXHIBIT 34.
Central level stockout rate of male condoms, non-zero values shown (n=34)
For female condoms, the average stockout rate (Exhibit 35) ranged from 2 percent (DRC) to 75 percent (Ghana). A total of 16 countries had an average stockout rate of zero percent for female condoms: Benin, Burkina Faso, Burundi, Cape Verde, Liberia, Madagascar, Malawi, Mozambique, Niger, Nigeria, Peru, Rwanda, Sierra Leone, Togo, Zambia, and Zimbabwe. Twenty countries did not report on this method.

EXHIBIT 35.
Central level stockout rates for female condoms at the central level, non-zero values shown (n=25)

Emergency contraceptives
In 13 of 17 countries reporting, the average stockout rate for emergency contraceptives at the central level (Exhibit 36) ranged from 8 percent (Tanzania and Uganda) to 100 percent (Kenya and Angola). Angola reported 100 percent stockouts of both products. A total of four countries had an average stockout rate of zero percent for levonorgestrel 0.75mg, two tablets.

EXHIBIT 36.
Central level stockout rates for emergency contraceptives, non-zero values shown (n=17)

Service Delivery Point Product Availability
Countries provided stockout data for the SDP level for the most recently completed twelve-month period, where available. This section provides average stockout data for COCs, injectables, implants, IUDs, and male condoms. Data for female condoms, emergency contraceptives, and FAM can be found in Annex A. These data should be interpreted with care for several reasons:

- The duration of the stockout is uncertain.
- A stockout could be recurrent for a particular method.

A stockout at the central level does not necessarily mean a stockout at the SDP level, and vice versa.

Country LMISs differ in the proportion of health facilities covered, including some that include only public-sector facilities, and others that also include some private and/or public facilities.

Combined oral contraceptives
Of 29 countries with data, two (7 percent) had zero stockouts of COCs (levonorgestrel/ethinyl estradiol 150/30 mcg +Fe 75mg and levonorgestrel/ethinyl estradiol 150/30 mcg) (Exhibit 37): Bangladesh and Cape Verde. Stockout rates for the other 27 countries ranged from 1 percent (Burundi, Haiti) to 100 percent (El Salvador, Sri Lanka). Sixteen countries did not provide data.
EXHIBIT 37.
Service delivery point stockout rates of combined oral contraceptives, non-zero values shown (n=29)

Injectable contraceptives
For 30 of the 33 countries with data, the injectable stockout rates at the SDP level (Exhibit 38) ranged from 1 percent (Togo) to 100 percent (El Salvador, Sri Lanka). Three countries (9 percent) did not have any stockouts (Bangladesh, Cape Verde, and Haiti). All 13 countries that offer two formulations had stockouts of both during the last 12 months. Benin, Nigeria, and Zambia offer three formulations (DMPA 104mg subcutaneous, DMPA 150mg intramuscular; and norethisterone enanthate), all of which reported stockouts of all three contraceptives. Twelve countries did not have data.

EXHIBIT 38.
Service delivery point stockout rates of injectable contraceptives, non-zero values shown (n=33)

Contraceptive implants
Of the 31 countries that offer and reported on implants, Cape Verde and Haiti were the only ones (6 percent) that did not have any stockouts of implants (Exhibit 39). For the other 29 countries, the average stockout rates ranged from 1 percent (Togo, both products; Bangladesh, 2-rod implants; and Burundi, 2-rod implants) to 100 percent (Sri Lanka, 2-rod implants; and El Salvador, 1-rod implants). Fourteen countries did not have data.

EXHIBIT 39.
Service delivery point stockout rates of contraceptive implants, non-zero values (n=31)
Copper-bearing intrauterine devices
For 27 out of 30 countries with data, the average stockout rate for IUDs (Exhibit 40) spanned from 1 percent (Burundi) to 100 percent (El Salvador and Sri Lanka). Bangladesh, Cape Verde, and Haiti did not have any IUD stockouts (10 percent) at the SDP level. Fifteen countries did not have data.

EXHIBIT 40.
Service delivery point stockout rates of copper-bearing intrauterine devices, non-zero values (n=30)

Condoms
For male condoms (Exhibit 41), average stockout rates ranged from 1 percent (Burundi and Togo) to 100 percent (El Salvador and Sri Lanka) among the 26 of 29 countries that had data and reported stockouts. Three countries (10 percent) reported zero stockouts for male condoms: Bangladesh, Cape Verde, and Haiti. Sixteen countries did not have available data.

EXHIBIT 41.
Service delivery point stockout rates of male condoms, non-zero values shown (n=29)

Progestin-only pills
For progestin-only pills (Exhibit 42), average stockout rates ranged from 1 percent (Burundi and Rwanda,) to 50 percent (Zambia) among the 23 countries that offer this product and reported stockout data. Cape Verde reported zero instances of a stockout of progestin-only pills at the SDP level. Twenty-two countries did not have data available.

EXHIBIT 42.
Service delivery point stockout rates of progestin-only pills (levonorgestrel 30mcg), non-zero values shown (n=23)
Quality

Closely monitoring contraceptive quality ensures that the products provided by all sectors meet specific standards. By ensuring that FP commodities are consistently produced and monitored, quality assurance (QA) of FP commodities protects patient safety and helps achieve reliable results and maximum benefits.

QA includes registering drug manufacturers, QA testing of commodities post-shipment, conducting field surveillance to identify substandard and falsified commodities, and using recognized and trusted suppliers who provide good-quality products and backup services.

Highlights

Of the countries providing information on quality:

— 98 percent (44 of 45) countries require locally manufactured or imported contraceptives be registered by the in-country national medicines regulatory authority (NMRA).

— The average lead time for registration of contraceptives is less than six months for 49 percent of countries (19 of 39). This is a significant improvement from 2019, when the average lead time for 50 percent of countries was six months to one year.

— 77 percent (33 of 43) require testing of contraceptives at the NQCL. In eight countries (Burundi, DRC, Lao PDR, Mali, Mozambique, Niger, Togo, and Yemen), there is a requirement to test contraceptives post-shipment, but neither contraceptives (excluding condoms), nor condoms were tested in the year preceding the survey.

— 44 percent (15 of 34) of NQCLs are currently either ISO 17025 certified/accredited and/or currently WHO-prequalified. The remaining 56 percent (19 of 34) are neither ISO 17025-certified nor WHO-prequalified.

— In 32 percent of countries (11 of 34), the NMRA conducts field surveillance monitoring to identify substandard and falsified contraceptives. In half of these countries (five of 10 reporting), extensive enforcement actions are taken.

Registration Requirements

Most countries (98 percent, or 44 of 45) require registration of locally manufactured or imported contraceptives by the in-country NMRA. South Sudan is the only country that currently does not have registration requirements for contraceptives.

Similarly, 98 percent (43 of 44) strictly adhere to drug registration requirements. Burundi does not adhere to registration requirements.

The average registration lead time is less than six months for 49 percent of countries (19 of 39), while 28 percent (11 of 39) take six months to one year, 13 percent take one year to 18 months, and
10 percent take more than 18 months (Exhibit 43).

**EXHIBIT 43.**
Average lead time for registration of contraceptive products (n=39)

Quality Control
The requirement for contraceptives, whether imported or locally manufactured, to be tested by the in-country NQCL is in place for 77 percent of countries (33 of 43) (Exhibit 44).

**EXHIBIT 44.**
Requirement to test contraceptives at the national quality control laboratory (n=43)

In 17 percent of the countries, most contraceptives (excluding condoms) were tested, 25 percent tested some, and 58 percent tested no contraceptives post-shipment by the NQCL (Exhibit 45).

**EXHIBIT 45.**
Extent to which contraceptives, excluding condoms, were tested by the NQCL post-shipment in the past year (n=36)

The NQCL tested most condoms post-shipment in 21 percent of countries, while 21 percent also tested some, and 59 percent tested none (Exhibit 46). In eight countries (Burundi, DRC, Lao PDR, Mali, Mozambique, Niger, Togo, and Yemen), there is a requirement to test contraceptives post-shipment, but neither contraceptives (excluding condoms), nor condoms were tested in the year preceding the survey.

**EXHIBIT 46.**
Extent to which condoms were tested by the NQCL post-shipment in the past year (n=34)

The NQCL is ISO 17025 certified and WHO-prequalified in 15 percent of the countries (5 of 34) (Exhibit 47). Twenty-four percent are ISO certified only, 6 percent are WHO-prequalified only, and 56 percent do not have either.

**EXHIBIT 47.**
National quality control laboratory ISO 17025 certified/accredited and/or WHO-prequalified (n=34)

In 11 of 34 countries (32 percent), field surveillance monitoring to identify substandard and falsified (SF) contraceptives is conducted by the NMRA (Exhibit 48).

**EXHIBIT 48.**
National Medical Regulatory Authority conducts field surveillance monitoring to identify SF contraceptives (n=34)

In half of the countries (5 of 10), extensive enforcement actions are taken. In 20 percent of the countries, some enforcement takes place, 10 percent take limited action, and 20 percent take no action (Exhibit 49).

**EXHIBIT 49.**
Extent of regulatory enforcement actions taken following field surveillance of contraceptives (n=10)
The private sector includes for-profit or commercial entities, nonprofit organizations, community groups, informal vendors, and private providers such as doctors, pharmacies, drugstores, and hospital staff.

**Highlights**

Key to a total market approach is working with the private sector to expand the provision of health services. Of the countries providing information on the private sector:

— 89 percent (32 of 36 countries) have more than three wholesalers registered in the country to distribute FP commodities.

— More than half of countries have WHO-prequalified (WHO-PQ) or stringent regulatory authority (SRA)-approved contraceptives registered (injectables, COCs, implants, POP, ECs, male condoms, IUDs, and female condoms) for private-sector distribution. This is an increase since 2019, when less than half of countries had WHO-PQ or SRA-approved contraceptives registered.

— 41 percent (15 of 37) have established or brokered public-private partnerships (PPPs) in the past two years to expand private-sector FP products or services.

— By FP product, the percent of countries where there were no WHO-prequalified or SRA-approved products registered for distribution ranged from 7 percent of countries (combined oral contraceptives and contraceptive implants) to 36 percent of countries (female condoms).

— 53 percent (20 of 38 countries) have a private-sector engagement (PSE) plan in place with an FP/RH component. Of those, 85 percent (17 countries) have taken some action to implement the plan.

Most countries (89 percent) have more than three wholesalers registered for distributing FP products in the countries (Exhibit 50). Three percent have two to three, 6 percent have one, and 3 percent have none registered. In 2019, 76 percent of countries had more than three wholesalers registered as FP distributors. The percentage of countries with zero wholesalers has dropped from 6 percent in 2019 to 3 percent in 2021.
EXHIBIT 50.
Number of wholesalers registered in the country to distribute FP commodities (n=36)

Countries where 76–100 percent of the wholesalers in the country report to the government on their FP commodity sales and FP services is 42 percent (Exhibit 51). Eight percent responded 26–50 percent of the wholesalers report to the government, and 50 percent responded 0–25 percent report this information. Forty-seven percent of countries reporting (17 out of 36) require wholesalers to report sales and services data to the government.

EXHIBIT 51.
Approximate proportion of wholesalers reporting to the government on their FP commodity sales and FP services (n=12)

Countries were asked about WHO-PQ and SRA on the following eight methods: COCs, POPs, injectables, implants, IUDs, male and female condoms, and ECs. A range of 45–51 percent have WHO-PQ implants, injectables, COCs, POPs, ECs, and IUDs for private-sector distribution in the country (Exhibit 52). WHO-PQ male and female condoms are 45 and 38 percent, respectively. The range is 21–35 percent that have WHO-PQ and SRA for all eight methods. Those with only SRA range from 5 to 12 percent among the eight methods. Those with neither WHO-PQ or SRA range 7–36 percent among the eight methods.

EXHIBIT 52.
Any WHO-PQ and/or stringent regulatory authority (SRA)-approved products registered for distribution in the country
EXHIBIT 53.
Number of in-country local manufacturers that produce the FP method

Countries were asked, for each of the following FP methods, how many in-country local manufacturers exist (0, 1, or 2 or more): COCs, POPs, injectables, implants, IUDs, male and female condoms, and ECs. A range of 2–14 percent of countries reported the existence of two or more manufacturers for any of the methods, and a range of 2–5 percent of countries reported the existence of one manufacturer. Meanwhile, 84 to 98 percent of countries reported for each method that there were no in-country local manufacturers (Exhibit 53).

EXHIBIT 54.
FP/RH PSE plan developed by government and extent of implementation (n=38)

Only one country, Zambia, has joint ventures between multinational pharmaceutical companies and local manufacturers.

The percentage of countries in which public-private partnerships have been established within the last two years to expand private-sector FP products is 41 percent (15 of 37). In 2019, this was 53 percent (18 of 34).

Fifty-three percent of countries (20 of 38) reported having a government private-sector engagement (PSE) plan with an FP/RH component. For those countries with a PSE plan, 40 percent (eight countries) have implemented some actions, most actions are being implemented in 25 percent (five countries), few actions are being taken in 20 percent (four countries), no action is being taken in 15 percent (three countries), and 47 percent (18 of 38 countries that responded) do not have a PSE in place, or the PSE does not have an FP/RH component. (Exhibit 54).
However, while this survey did not attempt to directly quantify the impact of the pandemic and the related global supply chain disruptions on service delivery, qualitative responses provided anecdotal evidence of potential impacts to availability of FP/RH commodities in some countries, while many countries (18) did not note any evidence that commodity availability was affected. More than half of respondents (59 percent of countries, 24 out of 41) reported the pandemic had no impact on government spending on contraceptives. Most countries (81 percent) had emergency preparedness plans in place, and a wide variety of mitigating strategies were employed that may have blunted the worst effects of the pandemic on access to FP/RH services.

This section assesses the impact of the COVID-19 pandemic on some key elements of contraceptive security and gauges the mechanisms in place to prepare for and alleviate the impacts of pandemics and other emergencies on access to family planning.

**Highlights**

— Half of the countries surveyed (21 out of 42) reported no impact of the COVID-19 pandemic on frequency of CS committee meetings in 2020. Forty percent reported a reduced frequency of CS committee meetings that year.

— 63 percent of countries (26 out of 41) reported the COVID-19 pandemic had no impact on the approved budget line for contraceptives.

— 81 percent (35 out of 43) of countries reported having an emergency preparedness plan in place for pandemics that includes impact on FP. 79 percent (30 out of 38) have an emergency preparedness plan in place for other types of emergencies that includes impact on FP.

— 18 countries did not report any evidence that COVID-19 disrupted the availability of FP/RH commodities.

— Nine countries established mobile clinics and/or community health worker home visitations for the provision of FP services, while seven countries initiated telehealth capacities.

The COVID-19 pandemic impacted the approved budget line for contraceptives in 36 percent of countries. All or most of...
the contraceptive budget line was shifted to the COVID-19 response in 12 percent of countries (five of 41), and some of the CS budget was shifted in 24 percent (10 of 41).

Of 41 countries, 14 (34 percent) reported medium or high impact of the COVID-19 pandemic on the amount of government spending for contraceptives. Three countries (7 percent) reported low impact, while 59 percent reported no impact.

Emergency preparedness plans are essential to ensure continued contraceptive access during emergencies. More than 80 percent (35 out of 43 countries) reported having an emergency preparedness plan for pandemics in place (Exhibit 55). Nineteen percent did not have a pandemic emergency preparedness plan.

**EXHIBIT 55.**
Emergency preparedness plan in place for pandemics (that includes impact on FP) (n=43)

Out of 38 responding countries, 30 (79 percent) had an emergency preparedness plan in place that includes impact on FP for other types of emergencies (Exhibit 56).

**EXHIBIT 56.**
Emergency preparedness plan in place for other types of emergencies (that includes impact on FP) (n=38)

Despite the supply chain disruptions and potential for service delivery interruptions, the qualitative responses show that country governments and other entities stepped up in many instances to put in place innovative solutions to safeguard access to family planning and reproductive health (RH). Some of these innovations may outlast the pandemic and help to improve access going forward.

Respondents were asked about any operational practices put in place to facilitate access to FP services during the COVID-19 pandemic, and in response, reported the following:

- Nine countries reported that they established mobile clinics and/or community health worker home visitations for the provision of FP services.
- Seven countries initiated telehealth capacities.
- Six countries increased task-sharing and task-transfer for providers and CHWs to maximize efficiency.
- Four countries expanded distribution minimums for contraceptives and FP/RH pharmaceuticals.
- Four countries encouraged or advocated for additional self-care administration to minimize health care visits.
- Three countries implemented awareness campaigns to minimize fear of visiting health care establishments.
- Cameroon piloted a Baby Box Strategy, where kits of essential necessities for mothers and newborns were put together to give to women during prenatal consultation, childbirth, and postnatal consultations.

Nine countries did not indicate any specific operational practices to facilitate FP access during the pandemic.

When asked about any evidence that the COVID-19 pandemic disrupted the availability of FP/RH commodities, 18 countries did not note any disruptions to availability, while thirteen countries cited some impact or risk of impact to stock levels (though not necessarily at the facility level) due to lockdowns, quarantines, manufacturing delays, fewer coordination meetings and trainings, and other global supply chain disruptions. Some countries noted more severe disruptions, such as closure of health establishments (Honduras), reduced health facility visits due to fear of contracting COVID-19 (Botswana), and potential negative impacts to health indicators (Burundi).
Conclusions

Consistent collection of CS data provides insight into developments across the multiple components needed to improve the availability of contraceptives at all levels of the health system. The 2021 CS indicators show steady progress in several indicators and others that need continued investment and attention.

Leadership and Coordination

— CS committees are widespread and largely active (44 percent meet one to three times, and 46 percent meet the recommended four or more times annually).
— While 76 percent of CS committees have developed policies, procedures, or action plans, 100 percent of those countries noted these are taking place or are being implemented.
— The commercial/private sector is participating in one third of CS committees, unchanged from previous years, despite the popularity of the “Total Market Approach” in the donor community.

Finance and Procurement

— Governments are chiefly responsible for conducting procurement (in 74 percent of countries).
— Donors typically finance procurement (53 percent), though less so than in 2019, when the survey reported that 62 percent of financing came from in-kind donations.

Policies

— Of all countries surveyed, 91 percent offer all five of the most commonly offered methods in public-sector facilities (male condoms, COCs, injectables, IUDs, and implants). In 2019, this was 96 percent, and in 2017 it was 86 percent.
— The number of countries with policies that hinder the ability of the private sector to distribute contraceptives stayed constant in 2021 at 18 percent. These had been steadily declining since 2010.
— Twenty percent of countries have policies that limit access to FP for unmarried youth between 15 and 19 years of age, a decrease from nearly 30 percent in 2019.
— More countries are enacting policies that establish family planning/reproductive health (FP/RH) as a human right for all.
— In most countries, public sector clients can access many contraceptive methods (seven of 14 surveyed methods) through community health workers. However, in the private sector; only 4 of 14 methods were most commonly available through community health workers; most
clients must see a nurse to access contraceptives in the private sector.

— In 65 percent of countries, more than half of FP providers had been trained in implant and IUD insertion and removal. In 2019, most countries reported fewer than half of FP providers had been trained in these procedures.

— Promotion of family planning is widespread: 91 percent of countries (41 of 45) use community mobilization/engagement to promote family planning; 40 percent (18) say they use this approach “extensively.” Eighty-six percent of countries (38) reported using social marketing, 96 percent use mass media, and 91 percent use mobile outreach/education either somewhat or extensively to promote family planning.

— Although 87 percent of surveyed countries made FP2020 commitments (39 of 45), 80 percent have made or plan to make an FP2030 commitment. Of those with current or anticipated FP2030 commitments, 80 percent have committed to increasing domestic financing for contraceptives.

Supply Chain

— Most countries (93 percent) have an LMIS that includes contraceptives. The same percentage collects SDP-level commodity data, and 79 percent of these countries use electronic reporting in at least a few sites.

— Twenty percent of reporting countries had zero stockouts of any contraceptive commodity at the central level, while 34 percent reported zero central level stockouts of the five most common FP/RH products (combined oral contraceptives, injectable contraceptives, contraceptive implants, copper-bearing intrauterine devices, and male condoms).

Quality

— Most countries (98 percent) require the registration of locally manufactured or imported contraceptives by the in-country national medicines regulatory authority (NMRA).

— However, in less than one-third of the countries (32 percent), the NMRA conducts field surveillance monitoring to identify substandard and falsified (SF) contraceptives. Of the 10 countries that conduct field surveillance and reported on the extent of enforcement actions taken, five (50 percent) reported that they take extensive actions, while three (30 percent) report that they take limited or no actions.

— More than half of the national quality control laboratories (NQCL) in the 34 countries that reported, 56 percent (19 of 34), are neither ISO 17025-certified nor WHO-prequalified.

Private Sector

— 41 percent (15 of 37) have established or brokered public-private partnerships in the past two years to expand private-sector FP products or services. This is a decrease from 53 percent in 2019.

— 53 percent of countries (20 of 38) have a private sector engagement (PSE) plan in place with an FP/RH component. Eighty-five percent of those countries with a PSE (17 countries) have taken some action to implement the plan. In 2019, 63 percent of countries reported having a PSE plan in place with an FP/RH component.

Impact of COVID-19 Pandemic

— Half of the countries surveyed (21 out of 42) reported the COVID-19 pandemic had no impact on the frequency of CS committee meetings in 2020.

— 63 percent of countries (26 out of 41) reported that the COVID-19 pandemic had no impact on the approved budget line for contraceptives. 59 percent (24 out of 41) reported no impact of the COVID-19 pandemic on the amount of government spending for contraceptives.

— 81 percent (35 out of 43) of countries reported having an emergency preparedness plan in place for pandemics that includes impact on FP.

— 18 countries did not report any evidence that COVID-19 disrupted the availability of FP/RH commodities.

— Many countries implemented new or innovative approaches to increase access to FP/RH services in the wake of the pandemic. These included: mobile clinics, additional community health worker visits, telehealth services, task-sharing for health providers, expanding minimum distribution quantities for FP/RH commodities, advocating for additional self-care administration, and awareness campaigns to minimize fear of visiting health facilities, among other approaches.
References


